110TH CONGRESS 1ST SESSION

H. R. 2930

To amend section 202 of the Housing Act of 1959 to improve the program under such section for supportive housing for the elderly, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 28, 2007

Mr. Mahoney of Florida introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend section 202 of the Housing Act of 1959 to improve the program under such section for supportive housing for the elderly, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Section 202 Supportive Housing for the Elderly Act of
- 6 2007".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title and table of contents.

TITLE I—NEW CONSTRUCTION REFORMS

- Sec. 101. Project rental assistance.
- Sec. 102. Selection criteria.
- Sec. 103. Development cost limitations.
- Sec. 104. Owner deposits.
- Sec. 105. Definition of private nonprofit organization.

TITLE II—REFINANCING

- Sec. 201. Approval of prepayment of debt.
- Sec. 202. Sources of refinancing.
- Sec. 203. Use of unexpended amounts.
- Sec. 204. Use of project residual receipts.
- Sec. 205. Additional provisions.

TITLE III—ASSISTED LIVING FACILITIES

- Sec. 301. Definition of assisted living facility.
- Sec. 302. Monthly assistance payment under rental assistance.

1 TITLE I—NEW CONSTRUCTION

2 **REFORMS**

- 3 SEC. 101. PROJECT RENTAL ASSISTANCE.
- 4 Paragraph (2) of section 202(c) of the Housing Act
- 5 of 1959 (12 U.S.C. 1701q(c)(2)) is amended—
- 6 (1) by inserting after "ASSISTANCE.—" the fol-
- 7 lowing: "(A) Initial project rental assistance
- 8 CONTRACT.—";
- 9 (2) in the last sentence, by striking "may" and
- inserting "shall"; and
- 11 (3) by adding at the end the following new sub-
- paragraph:
- "(B) Renewal of and increases in con-
- 14 TRACT AMOUNTS.—
- 15 "(i) Expiration of contract term.—
- 16 Upon the expiration of each contract term, the

1 Secretary shall adjust the annual contract 2 amount to provide for reasonable project costs, 3 and any increases, including adequate reserves, 4 supportive services, and service coordinators, 5 except that any contract amounts not used by 6 a project during a contract term shall not be 7 available for such adjustments upon renewal. 8 "(ii) EMERGENCY SITUATIONS.—In the 9 event of emergency situations that are outside 10 the control of the owner, the Secretary shall in-11 crease the annual contract amount, subject to 12 reasonable review and limitations as the Sec-13 retary shall provide.". 14 SEC. 102. SELECTION CRITERIA. 15 Subsection (f) of section 202 of the Housing Act of 1959 (12 U.S.C. 1701q(f)) is amended— 16 (1) by striking "SELECTION CRITERIA.—" and 17 18 inserting "Initial Selection Criteria and Proc-19 ESSING.—(1) SELECTION CRITERIA.—";

- 20 (2) by redesignating paragraphs (1) through
- 21 (7) as subparagraphs (A) through (G), respectively;
- 22 and
- 23 (3) by adding at the end the following new
- paragraph:
- 25 "(2) Delegated Processing.—

1	"(A) In issuing a capital advance under this
2	section, the Secretary shall delegate review and proc-
3	essing of such selected capital advance projects to a
4	State or local housing agency that—
5	"(i) is in geographic proximity to the prop-
6	erty;
7	"(ii) has demonstrated experience in and
8	capacity for underwriting multifamily housing
9	loans that provide housing and supportive serv-
10	ices;
11	"(iii) may or may not be providing low-in-
12	come housing tax credits in combination with
13	the capital advance under this section, and
14	"(iv) agrees to issue a firm commitment
15	within 12 months of delegation.
16	"(B) An agency to which review and processing
17	is delegated pursuant to subparagraph (A) may as-
18	sess a reasonable fee which shall be included in the
19	capital advance amounts and may recommend
20	project rental assistance amounts in excess of those
21	initially awarded by the Secretary.
22	"(C) Under such delegated system, the Sec-
23	retary shall retain the authority to approve rents
24	and development costs and to execute a capital ad-
25	vance within 90 days of receipt of the commitment

- 1 from the State or local agency. The Secretary shall
- 2 provide to such agency and the project sponsor, in
- 3 writing, the reasons for any reduction in capital ad-
- 4 vance amounts or project rental assistance and such
- 5 reductions shall be subject to appeal.".

6 SEC. 103. DEVELOPMENT COST LIMITATIONS.

- 7 Section 202(h)(1) of the Housing Act of 1959 (12)
- 8 U.S.C. 1701q(h)(1)) is amended, in the matter preceding
- 9 subparagraph (A), by inserting "reasonable" before "de-
- 10 velopment cost limitations".

11 SEC. 104. OWNER DEPOSITS.

- Section 202(j)(3)(A) of the Housing Act of 1959 (12)
- 13 U.S.C. 1701q(j)(3)(A)) is amended by inserting after the
- 14 period at the end the following: "Such amount shall be
- 15 used only to cover operating deficits during the first three
- 16 years of operations and shall not be used to cover con-
- 17 struction shortfalls or inadequate initial project rental as-
- 18 sistance amounts.".

19 SEC. 105. DEFINITION OF PRIVATE NONPROFIT ORGANIZA-

- 20 **TION.**
- Subparagraph (B) of section 202(k)(4) of the Hous-
- 22 ing Act of 1959 (12 U.S.C. 1701q(k)(4)(B)) is amended
- 23 by inserting before the semicolon the following: "; except
- 24 that, in the case of any national organization that is the
- 25 owner of multiple housing projects assisted under this sec-

1	tion, the organization may comply with clause (i) of this
2	subparagraph by having a local advisory board to the gov-
3	erning board of the organization the membership which
4	is selected in the manner required under clause (i)".
5	TITLE II—REFINANCING
6	SEC. 201. APPROVAL OF PREPAYMENT OF DEBT.
7	Subsection (a) of section 811 of the American Home-
8	ownership and Economic Opportunity Act of 2000 (12
9	U.S.C. 1701q note) is amended—
10	(1) in the matter preceding paragraph (1), by
11	inserting ", for which the Secretary's consent to pre-
12	payment is required," after "Act";
13	(2) in paragraph (1)—
14	(A) by inserting "project-based" before
15	"rental assistance payments contract";
16	(B) by inserting "project-based" before
17	"rental housing assistance programs";
18	(C) by inserting ", or any successor
19	project-based rental assistance program," after
20	"1701s))"; and
21	(D) by inserting before the semicolon the
22	following; ", except that if, such project-based
23	rental assistance is no longer available to the
24	project as a result of insufficient amounts of
25	appropriated funds for such purpose, or is no

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longer available on terms that would provide the project with income equivalent to the project-based rental assistance, the projectbased rental assistance contract shall be deemed terminated, including all obligations and restrictions thereunder, and the project owner may charge tenants rent sufficient for the project owner to meet debt service payments and operating cost requirements approved by the Secretary. Such contract termination shall be an eligibility event for purposes of section 8(t) of the United States Housing Act of 1937 (42 U.S.C. 1437f(t)) and the tenants of such project shall be eligible for enhanced vouchers in accordance with such section."; and

(3) in paragraph (2)—

- (A) by inserting "(A)" before "a lower"; and
- (B) by inserting ", or (B) a transaction in which the project owner will address the physical needs of the project" before the period at the end.

$1\;$ Sec. 202. Sources of refinancing.

2	The last sentence of section 811(b) of the American
3	Homeownership and Economic Opportunity Act of 2000
4	(12 U.S.C. 1701q note) is amended—
5	(1) by inserting after "National Housing Act,"
6	the following: "or approving the standards used by
7	authorized lenders to underwrite a loan refinanced
8	with risk sharing as provided by section 542 of the
9	Housing and Community Development Act of 1992
10	(12 U.S.C.1701 note),"; and
11	(2) by striking "may" and inserting "shall".
12	SEC. 203. USE OF UNEXPENDED AMOUNTS.
13	Subsection (c) of section 811 of the American Home-
14	ownership and Economic Opportunity Act of 2000 (12
15	U.S.C. 1701q note) is amended—
16	(1) in the matter preceding paragraph (1), by
17	inserting after "tenants," the following: "or that
18	furthers the mission of the private nonprofit organi-
19	zation project owner, private nonprofit organization
20	project sponsor, or private nonprofit organization
21	project developer, relating to housing and related so-
22	cial services,";
23	(2) in paragraph (1), by striking "not more
24	than 15 percent of";
25	(3) in paragraph (2), by inserting before the
26	semicolon the following; ", including reducing the

1	number of units and reconfiguring units that are
2	functionally obsolete, unmarketable, or not economi-
3	cally viable";
4	(4) in paragraph (3), by striking "or" at the
5	end;
6	(5) in paragraph (4) by striking "and" at the
7	end and inserting a semicolon; and
8	(6) by adding at the end the following new
9	paragraphs:
10	"(5) the payment to the project owner, sponsor,
11	or third party developer of a developer's fee in an
12	amount not to exceed—
13	"(A) in the case of a project refinanced
14	through a State low income housing tax credit
15	program, the fee permitted by the low income
16	housing tax credit program as calculated by the
17	State program as a percentage of acceptable de-
18	velopment cost as defined by that State pro-
19	gram; or
20	"(B) in the case of a project refinanced
21	through any other source of refinancing, 15
22	percent of the acceptable development cost; and
23	"(6) the payment of equity, if any, to—
24	"(A) in the case of a sale, to the seller or
25	the sponsor of the seller, in an amount equal to

the lesser of the purchase price or the appraised value of the property, as each is reduced by the cost of prepaying any outstanding indebtedness on the property and transaction costs of the sale; or

"(B) in the case of a refinancing without the transfer of the property, to the project owner or the project sponsor, in an amount equal to the difference between the appraised value of the property less the outstanding indebtedness and total acceptable development cost.

- 13 For purposes of paragraphs (5)(B) and (6)(B), the term
- 14 "acceptable development cost" shall include, as applicable,
- 15 the cost of acquisition, rehabilitation, loan prepayment,
- 16 initial reserve deposits, and transaction costs.".

17 SEC. 204. USE OF PROJECT RESIDUAL RECEIPTS.

- Paragraph (1) of section 811(d) of the American
- 19 Homeownership and Economic Opportunity Act of 2000
- 20 (12 U.S.C. 1701q note) is amended—
- 21 (1) by striking "not more than 15 percent of";
- 22 and

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- (2) by inserting before the period at the end the
- following: "or other purposes approved by the Sec-
- retary".

1 SEC. 205. ADDITIONAL PROVISIONS.

2	Section 811 of the American Homeownership and
3	Economic Opportunity Act of 2000 (12 U.S.C. 1701q
4	note) is amended by adding at the end the following new
5	subsections:
6	"(e) Senior Preservation Rental Assistance
7	Contracts.—Notwithstanding any other provision of
8	law, in connection with a prepayment plan for a project
9	approved under subsection (a) by the Secretary or as oth-
10	erwise approved by the Secretary, to prevent displacement
11	of elderly residents of the project in the case of refinancing
12	or recapitalization and to further preservation and afford-
13	ability of such project, at the election of the private non-
14	profit organization owner of the project, the Secretary
15	shall provide project-based rental assistance for the
16	project under a senior preservation rental assistance con-
17	tract, as follows:
18	"(1) Assistance under the contract shall be
19	made available to the private nonprofit organization
20	owner—
21	"(A) for a term of at least 20 years, sub-
22	ject to annual appropriations, and
23	"(B) under the same rules governing
24	project-based rental assistance made available
25	under section 8 of the Housing Act of 1937.

- "(2) Any projects for which a senior preservation rental assistance contract is provided shall be subject to a use agreement to ensure continued project affordability having a term of the longer of (A) the term of the senior preservation rental assistance contract, or (B) such term as is required by the new financing.
- 8 "(f) Mortgage Sale Demonstration.—The Secretary may sell mortgages associated with loans made 10 under section 202 of the Housing Act of 1959 (as in effect before the enactment of the Cranston-Gonzalez National 12 Affordable Housing Act) in accordance with the terms for sales of subsidized loans on multifamily housing projects 14 under section 203 of the Housing and Community Devel-15 opment Amendments of 1978 (12 U.S.C. 1701z–11). The Secretary shall carry out a demonstration program, in not 16 more than three States, to sell portfolios of such mort-17 gages to State housing finance agencies for a price not 18 to exceed the unpaid principal balances of such mortgages 19 20 and otherwise in accordance with the requirements of such 21 section 203.
- "(g) Subordination or Assumption of Existing Debt.—In lieu of prepayment under this section of the indebtedness with respect to a project, the Secretary may approve—

1 "(1) in connection with new financing for the 2 project, the subordination of the loan for the project 3 under section 202 of the Housing Act of 1959 (as in effect before the enactment of the Cranston-Gon-5 zalez National Affordable Housing Act) and the con-6 tinued subordination of any other existing subordi-7 nate debt previously approved by the Secretary to 8 facilitate preservation of the project as affordable 9 housing, or

- "(2) the assumption (which may include the subordination described in paragraph (1)) of the loan for the project under such section 202 in connection with the transfer of the project with such a loan to a private nonprofit organization.
- 15 "(h) Flexible Subsidy Debt.—The Secretary shall waive the requirement that debt for a project pursu-16 17 ant to the flexible subsidy program under section 201 of 18 the Housing and Community Development Amendments 19 of 1978 (12 U.S.C. 1715z–1a) be prepaid in connection with a prepayment, refinancing, or transfer under this sec-21 tion of a project if such waiver is necessary for the financial feasibility of the transaction and is consistent with the long-term preservation of the project as affordable housing.

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1	"(i) Prepayment When Secretary's Consent
2	NOT REQUIRED.—In connection with the prepayment
3	under this section of a loan for which the Secretary's con-
4	sent to prepayment is not required, at the project owner's
5	election—
6	"(1) all tenants of the project shall be eligible
7	for enhanced vouchers in accordance with section
8	8(t) of the United States Housing Act of 1937 (42
9	U.S.C. $1437f(t)$; or
10	"(2) if the project will continue to be owned by
11	a private nonprofit organization owner, such private
12	nonprofit organization owner may enter into a senior
13	preservation rental assistance contract with the Sec-
14	retary in accordance with subsection (e).
15	"(j) Definition of Private Nonprofit Organi-
16	ZATION.—For purposes of this section, the term 'private
17	nonprofit organization' has the meaning given such term
18	in section 202(k) of the Housing Act of 1959 (12 U.S.C.
19	1701q(k)).".
20	TITLE III—ASSISTED LIVING
21	FACILITIES
22	SEC. 301. DEFINITION OF ASSISTED LIVING FACILITY.
23	Section 202b(g) of the Housing Act of 1959 (12
24	U.S.C. 1701q–2(g)) is amended by striking paragraph (1)
25	and inserting the following new paragraph:

1	"(1) the term 'assisted living facility' means a
2	facility that—
3	"(A) is owned by a private nonprofit orga-
4	nization; and
5	"(B)(i) is licensed and regulated by the
6	State (or if there is no State law providing for
7	such licensing and regulation by the State, by
8	the municipality or other political subdivision in
9	which the facility is located); or
10	"(ii)(I) makes available to residents at the
11	resident's request or choice supportive services
12	to assist the residents in carrying out the activi-
13	ties of daily living, such as bathing, dressing,
14	eating, getting in and our of bed or chairs,
15	walking, going outdoors, toileting, laundry,
16	home management, preparing meals, shopping
17	for personal items, obtaining and taking medi-
18	cation, managing money, using the telephone,
19	or performing light of heavy housework, and
20	which may make available to residents home
21	health care service, such as nursing and ther-
22	apy, and certain health related services; and
23	"(II) provides separate dwelling units for
24	residents, each of which may contain a full
25	kitchen and bathroom and which includes com-

1	mon rooms and other facilities appropriate for
2	the provision of supportive services to the resi-
3	dents of the facility; and".
4	SEC. 302. MONTHLY ASSISTANCE PAYMENT UNDER RENTAL
5	ASSISTANCE.
6	Clause (iii) of section 8(o)(18)(B) of the United
7	States Housing Act of 1937 (42 U.S.C.
8	1437f(o)(18)(B)(iii)) is amended by inserting before the
9	period at the end the following: ", except that a family
10	may be required at the time the family initially receives
11	such assistance to pay rent in an amount exceeding 40
12	percent of the monthly adjusted income of the family by
13	such an amount or percentage as the Secretary deems ap-
14	propriate.".

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